The New Zealand risk assessment of pushing and pulling (NZRAPP)

February 2025





ACKNOWLEDGEMENTS

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WorkSafe New Zealand has adapted the Health and Safety Executive's (HSE, UK) *Risk assessment of pushing and pulling (RAPP) tool* (Ref 1) for use in Aotearoa New Zealand. To reflect these changes and to differentiate from the original United Kingdom version, WorkSafe have called this document *The New Zealand risk assessment of pushing and pulling (NZRAPP)*. The risk factor categories, descriptions, and scoring system remain largely unchanged from the original tool.

CONTENTS

1.0	Introduction	3
1.1	Pushing and pulling - a type of manual handling task	4
1.2	How to manage the risk of WRMSDs?	4
1.3	RAPP and NZRAPP	4
1.4	When to use NZRAPP?	5
1.5	What does NZRAPP involve?	5
1.6	Who can use NZRAPP?	6
1.7	Using NZRAPP	6

2.0	Pushing or pulling loads on non-powered wheeled equipment	8
2.1	Type of equipment/load weight (kg)	9
2.2	Posture	10
2.3	Hand grip	10
2.4	Work pattern	11
2.5	Travel distance	11
2.6	Condition of equipment	11
2.7	Floor surface	11
2.8	Obstacles along the route	12
2.9	Environmental and other factors	12

3.0	Pushing or pulling loads without wheels	14
3.1	Activity/load weight	15
3.2	Posture	16
3.3	Hand grip	16
3.4	Work pattern	17
3.5	Travel distance	17
3.6	Floor surface	17
3.7	Obstacles along the route	18
3.8	Environmental and other factors	18

appendices

	bendix 1: Further reading bendix 2: NZRAPP score sheet	21 22
fig	ures	
1 2	Pushing or pulling loads on non-powered wheeled equipment flowchart Pushing or pulling loads without wheels flowchart	13 19

1.0 Introduction

IN THIS SECTION:

- **1.1** Pushing and pulling a type of manual handling task
- **1.2** How to manage the risk of WRMSDs?
- 1.3 RAPP and NZRAPP
- **1.4** When to use NZRAPP?
- 1.5 What does NZRAPP involve?
- **1.6** Who can use NZRAPP?
- **1.7** Using NZRAPP

Work-related musculoskeletal disorders (WRMSDs) including injuries or conditions from pushing and pulling tasks, can cause a significant amount of work-related harm in Aotearoa New Zealand.

1.1 Pushing and pulling – a type of manual handling task

Manual handling is the transporting or supporting of a load by hand or bodily force. It includes lifting, lowering, pushing, pulling, moving, or carrying a load. A load is any type of moveable object such as a box, container, person, animal, or trolley.

Manual handling may be considered a hazardous manual task. Hazardous manual tasks have one or more of the following characteristics:

- high, sudden, repetitive, or sustained forces
- repetitive movements
- sustained or awkward postures or
- exposure to vibration.

1.2 How to manage the risk of WRMSDs?

Under the Health and Safety at Work Act 2015 (HSWA), a person conducting a business or undertaking (PCBU) must ensure, so far as is reasonably practicable, the health and safety of its workers and others.

This means PCBUs (businesses) must, so far as reasonably practicable, manage health and safety risks associated with WRMSDs (Ref 2 and 3).

1.3 RAPP and NZRAPP

The *Risk Assessment of Pushing and Pulling (RAPP)* (Ref 1) was developed in the United Kingdom (UK) by the Health and Safety Executive (HSE). It is designed to help businesses assess the key risks in manual pushing and pulling tasks that involve whole-body effort. For example, moving loaded trolleys or roll cages, dragging, hauling, sliding, or rolling loads.

The RAPP has been adapted by WorkSafe New Zealand to reflect New Zealand legislation. This version is known as the *New Zealand Risk Assessment of Pushing and Pulling (NZRAPP)*.

The NZRAPP can help you to:

- identify high-risk pushing and pulling tasks
- prioritise which tasks should be considered first
- check the effectiveness of control measures to eliminate or minimise the risk of discomfort, pain, and injury.

For more information about WRMSDs and risk factors, see our quick guide Work-related musculoskeletal disorders and risk factors (Ref 2).

For information about identifying, assessing and managing work risks, see our quick guide Identifying, assessing and managing work risks (Ref 4).

1.4 When to use NZRAPP?

Use NZRAPP to assess pushing or pulling tasks where loads are moved:

- on non-powered wheeled equipment. For example, loads are moved on hand trolleys, pump trucks, carts, or wheelbarrows (Section 2)
- without wheels. For example, loads are dragged, slid, rolled, or pivoted and rolled along the base edges by a churning action (churned) (Section 3).

1.5 What does NZRAPP involve?

The NZRAPP is made up of:

- an assessment guide provides detailed information to help you determine the level of risk for each risk factor
- a flowchart provides an overview of the risk factors and assessment process
- a score sheet provides a place to record information about the task and the assessment findings.

The NZRAPP uses a traffic light system to indicate the risk level for each risk factor:

Low level of risk

Although the risk is low, consider the exposure levels for vulnerable groups such as workers who are new mothers, or pregnant, young workers, older workers, new to the job or workforce, or those that have a disability, significant health condition, injury, or are recovering from an injury.

Medium level of risk

Examine tasks closely.

High level of risk

Prompt action needed. This may expose a significant proportion of the working population to risk of injury.

Unacceptable level of risk

Such tasks may present a serious risk of injury and should be improved urgently.

1.6 Who can use NZRAPP?

The NZRAPP is aimed at those responsible for health and safety in workplaces to identify, assess, and manage musculoskeletal health risks. It can be used by:

- PCBUs (businesses), (the 'you' in this tool)
- health and safety generalists such as advisors and managers
- health and safety specialists (for example, human factors/ergonomics professionals, occupational health nurses, occupational health physiotherapists, vocational occupational therapists)
- workers and their representatives
- health and safety inspectors.

If you need help to use NZRAPP, you could use a qualified health and safety specialist with the right training, skills, and expertise. You could use the HASANZ Register to find one.

Be aware that some professional groups will have more knowledge and expertise than others in the use of these assessment methods and the interventions and controls that reduce musculoskeletal health risks.

1.7 Using NZRAPP

1. Identify the tasks to assess

Choose pushing or pulling tasks that involve whole-body effort.

2. Check that the NZRAPP is the best tool to use

Look at the table below and decide if the NZRAPP is the right assessment tool.

USE NZRAPP FOR PUSHING OR PULLING TASKS	DO NOT USE NZRAPP FOR PUSHING OR PULLING TASKS
 That involve whole-body effort Where loads are moved on non-powered wheeled equipment. For example, hand trolleys, pump trucks, carts, wheelbarrows Where loads are moved without wheels. For example, they are dragged, slid, rolled, or churned (rolled and pivoted). Carry on to Step 3 below. 	That only use the upper limbsFor example, pushing buttons/knobs, pulling levers, or moving loadson a conveyor. Refer to the Refer to the New Zealand Assessmentof Repetitive Tasks (NZART) instead (Ref 5) and the Contributingfactors for musculoskeletal risks checklist (Ref 6).That only use the lower limbsFor example, pushing on pedals, or with the feet. Refer to the Contributing factors for musculoskeletal risks checklist (Ref 6).
	Where powered handing equipment is used For example, powered trolleys or wheelbarrows that are pushed or pulled. Refer to the <u>Contributing factors for musculoskeletal risks</u> <u>checklist</u> (Ref 6).

3. Engage with workers (Ref 7)

The key to effective risk assessment is making sure you talk to workers. To best understand the risks, you should complete NZRAPP with your workers.

- Ask workers (and their representatives) about the pushing and pulling tasks they perform and if they have any ideas on how to manage the musculoskeletal risks.
- Aim to gain insight into the demands of the job from the perspectives of all workers (or a representative sample) carrying out the task.

4. Observe the task carefully

6

- Make sure that you look at how the task is being carried out by workers, not how you assume it is done. Workers may complete tasks in differing ways, so 'normal practice' may vary.
- Videoing the task may help, but make sure to follow the privacy principles outlined in the Privacy Act 2020.

5. Select the type of assessment to carry out

Decide if the task involves pushing or pulling loads on non-powered wheeled equipment (Section 2) or if the loads are moved without wheels (Section 3).

6. Follow the assessment guides and flowcharts to complete the assessment Work through the appropriate assessment guide in Section 2 or 3 to determine the level of risk for each risk factor. Always assess the worst-case scenario.

7. Fill in the score sheet

Manually enter the colour bands and numerical scores on the score sheet. You can use a hard copy or the PDF NZRAPP score sheet.

You can also use the <u>online UK RAPP tool</u> that will take you through the assessment and automatically complete the score sheet.

8. Understanding the scores

The score sheet can be used in several ways to:

- **identify which risk factors** to look at more closely. For example, the risk factor results that were scored as purple, red or amber
- compare tasks by looking at the total score when more than one assessment has been completed. Use these scores to prioritise which task to look at first. Those with the highest total scores should be prioritised first. The total scores do not indicate if a task has low, medium, high, or unacceptable risk.

9. Manage the risk

Look for ways of changing the task to reduce high risk factors (those that are scored as purple or red) to amber or green and to reduce amber risk factors to green.

You can do this by using the hierarchy of control measures to decide what controls to use (see Identifying, assessing and managing work risks (Ref 4)).

- First, consider if it is reasonably practicable to eliminate the risk (for example, through redesign or automation).
- If not possible, consider how the risk can be minimised (for example, by substituting tools or components).
- Alongside these higher order control measures, you may also need to consider administrative controls. For example, task rotation, break schedules, and training to support the work system.

Involve your workers as they might have already thought of how to manage the risk or how to make the task easier.

10. Is further investigation needed?

When you have completed your assessments using NZRAPP, you may want to consider other contributing factors in more detail. The <u>Contributing factors</u> <u>for musculoskeletal risks checklist</u> (Ref 6) can be used to identify these factors. Other assessment tools that focus on different risk factors may provide you with more information and ideas for controls. You can also seek specialist advice from a qualified professional by using the HASANZ Register.

Remember: The purpose of the assessment is to identify significant risks and then reduce the overall level of risk of the task. You need to put control measures in place to manage the risks you have identified. There is space to list your control measures on the score sheet.

2.0 Pushing or pulling loads on non-powered wheeled equipment

IN THIS SECTION:

- 2.1 Type of equipment/load weight (kg)
- 2.2 Posture
- 2.3 Hand grip
- 2.4 Work pattern
- 2.5 Travel distance
- 2.6 Condition of equipment
- 2.7 Floor surface

8

- 2.8 Obstacles along the route
- 2.9 Environmental and other factors

2.1 Type of equipment/load weight (kg)

- Identify the type of equipment used to move loads: **small**, **medium**, or **large** (listed below). If different types of equipment are used, do an assessment for each type.
- If more than 1 piece of loaded equipment is moved at a time (for example, 2 trolleys are pushed at the same time), assess the total load moved.
- Find out the total load moved. This includes the weight of the equipment and the weight of load on the equipment. Check the equipment or load labels, ask the workers, or weigh.
- If the same equipment is used to move different loads, then assess the equipment with the heaviest load that is likely to be moved.
- The illustrations in each section are only a guide that show examples of small, medium, or large-sized equipment. Use them to help you identify the size of the equipment used in the pushing or pulling task you are assessing.

Small

This equipment has 1 or 2 wheels, and the worker supports some of the load. For example, wheelbarrows, wheelie bins, or sack trucks.



	Less than 50kg	G/0
	50kg to 100kg	A/2
	100kg to 200kg	R/4
	More than 200kg	R/8
Ì	Load exceeds equipment's rated capacity	Stop work

Medium

This equipment has 3 or more fixed wheels and/ or castors. For example, roll cages, 4-wheeled medium-sized wheelie bins, 4-wheeled trollies, and Euro bins.

_		
	Less than 250kg	G/0
	250kg to 500kg	A/2
55	500kg to 750kg	R/4
	More than 750kg	R/8
	Load exceeds equipment's rated capacity	Stop work

Large

This equipment is steerable or can run on rails. For example, pallet trucks or overhead rail systems.

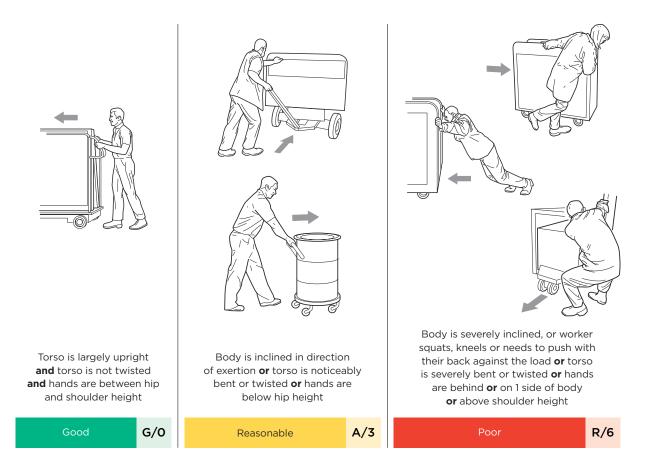


WARNING

- **Do not proceed** if the load exceeds the rated capacity of the equipment. This is considered to be '**unacceptable**' and is coloured purple.
- You need to stop work and urgently consider if the weight of the load can be reduced or if suitable equipment can be used to move the load.
- **Do not proceed** until this has been improved.

2.2 Posture

- Observe the general positions of the hands and the body during the pushing or pulling task.
- The descriptions will also help you decide which score to select.



2.3 Hand grip

- Observe how the hand(s) grip or contact the equipment during pushing or pulling.
- If the task involves both pushing and pulling, assess the hand grip for both actions.



2.4 Work pattern

- Observe the work, and decide whether:
 - the task is repetitive (for example, 5 or more transfers occur per minute), and
 - whether the worker sets the pace of work.
- Ask workers about their pattern of breaks and other opportunities to rest or recover from the work.



2.5 Travel distance

- Determine the distance from start to finish for a single trip:
 - if the task is not repetitive, do an assessment for the longest trip
 - if the task is repetitive, determine the average distance for at least 5 trips.



2.6 Condition of equipment

- Ask about the maintenance programme and observe the general condition of the equipment. For example, do the wheels, bearings, and brakes require repair or maintenance?



2.7 Floor surface

- Look at the condition of the surfaces along the route travelled.
- Determine the level of risk using the following criteria.

Dry and clean and level ar firm and in good conditic (not damaged or uneven	n	Mostly dry and clean (damp or debris in some are or sloping (gradient is betwe and 5°) or reasonably firm unc (for example, carpet) or in p condition (minor damage	en 3° Ierfoot Door	Contaminated (wet or deb in several areas) or steep sld (gradient is more than 5°) or or unstable underfoot (gravel, mud) or in very poor condit (severe damage)	ope soft sand,
Good floor surface	G/0	Reasonable floor surface	A/1	Poor floor surface	R/4

2.8 Obstacles along the route

- Count the number of obstacles that occur along the pushing/pulling route.
- Obstacles may include pushing or pulling:
 - over cables
 - across raised edges
 - through closed doors, narrow doorways, screens, or confined spaces
 - around bends and corners or objects
 - up or down steps
 - up or down steep ramps (for example, with a gradient of more than 5°).
- If there is 1 obstacle but it is not steps or a steep ramp, the colour band is amber and the score is 2.
- If there are at least 2 obstacles, or loads are pushed or pulled up or down steps or steep ramps, the colour band is red and the score is 3. For example, if you push a load over 3 cables this is considered as 3 different obstacles and would be scored as R/3.

R/3

No obstacles	G/0	1 obstacle but no steps or steep ramps	A/2	At least 2 obstacles or up or down steps or up or down steep ramps
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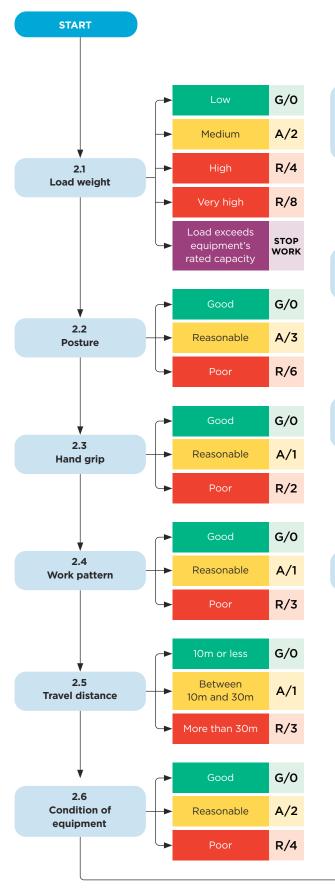
2.9 Environmental and other factors

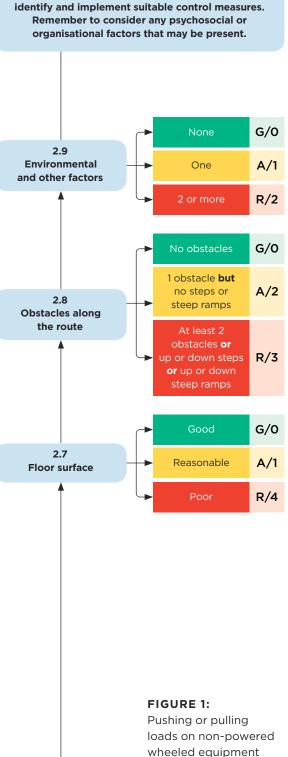
Identify any other factors, for example:

- the equipment or load is unstable
- the load is large and obstructs the worker's view of where they are moving
- the equipment or load is sharp, hot or otherwise potentially damaging to touch
- there are extreme lighting conditions (dark, bright, or poor contrast)
- there are extreme hot or cold temperatures, or high humidity
- there are gusts of wind or other strong air movements
- personal protective equipment or clothing makes using the equipment more difficult.

No factors present	G/0	1 factor present	A/1	2 or more factors present	R/2	

Complete the score sheet on pages 22-24 and





flowchart

3.0 Pushing or pulling loads without wheels

IN THIS SECTION:

- 3.1 Activity/load weight
- 3.2 Posture
- 3.3 Hand grip
- 3.4 Work pattern
- 3.5 Travel distance
- 3.6 Floor surface
- 3.7 Obstacles along the route
- 3.8 Environmental and other factors

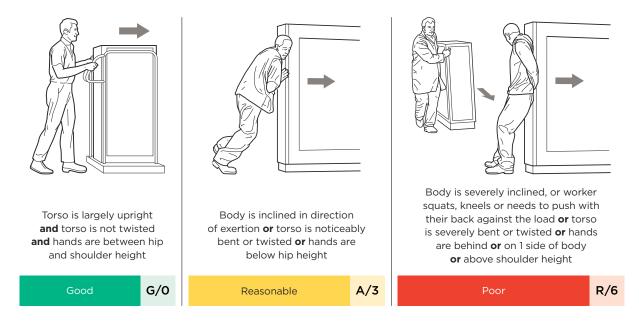
3.1 Activity/load weight

- Identify the work activity. If 2 or more activities are performed (for example, rolling and churning), do an assessment for each type of activity.
- Find out the weight of the load moved. For example, is it written on the label, ask the workers, or weigh.
- If 2 or more loads are moved at a time, assess the total weight moved.
- If you are moving different loads, assess the heaviest load.
- The illustrations in each section are only a guide to help you they are not comprehensive.

Rolling G/0 Less than 400kg 400kg to 600kg A/2 R/4 0 600kg to 1,000kg R/8 More than 1,000kg Churning G/0 (loads are moved by pivoting/rolling along 80kg to 120kg A/2 the base edges) R/4 120kg to 150kg R/8 Dragging/hauling Less than 25kg G/0 or sliding. 25kg to 50kg A/2 50kg to 80kg R/4 More than 80kg R/8

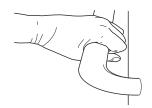
3.2 Posture

- Observe the general positions of the hands and the body during the activity.

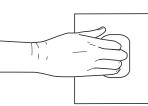


3.3 Hand grip

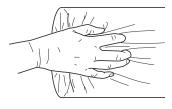
- Observe how the hand(s) grip or contact the load during pushing or pulling.
- If the task involves both pushing and pulling, assess the hand grip for both actions.



There are handles or handhold areas which allow a comfortable power grip for pulling or comfortable full-hand contact for pushing



There are handhold areas, **but** they only allow a partial grip. For example, fingers clamped at 90°, or partial hand contact for pushing

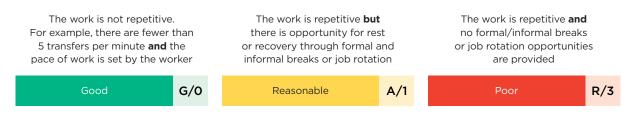


There are no handles, **or** the hand contact is uncomfortable



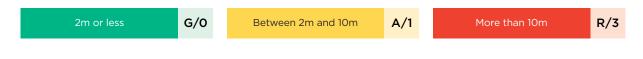
3.4 Work pattern

- Observe the work, and decide whether:
 - the task is repetitive (for example, 5 or more transfers occur per minute), and
 - whether the worker sets the pace of work.
- Ask workers about their pattern of breaks and other opportunities to rest or recover from the work.



3.5 Travel distance

- Determine the distance from start to finish for a single trip:
 - if the task is not repetitive, do an assessment for the longest trip
 - if the task is repetitive, determine the average distance for at least 5 trips.



3.6 Floor surface

- Look at the condition of the surfaces along the route travelled.
- Determine the level of risk using the following criteria.



3.7 Obstacles along the route

- Count the number of obstacles that occur along the pushing/pulling route.
- Obstacles may include pushing or pulling:
 - over cables
 - across raised edges
 - through closed doors, narrow doorways, screens, or confined spaces
 - around bends and corners or objects
 - up or down steps
 - up or down steep ramps (for example, with a gradient of more than 5°).
- If there is 1 obstacle but it is not steps or a steep ramp, the colour band is amber and the score is 2.
- If there are at least 2 obstacles, or loads are pushed or pulled up or down steps or steep ramps, the colour band is red and the score is 3. For example, if you push a load over 3 cables this is considered as 3 different obstacles and would be scored as R/3.

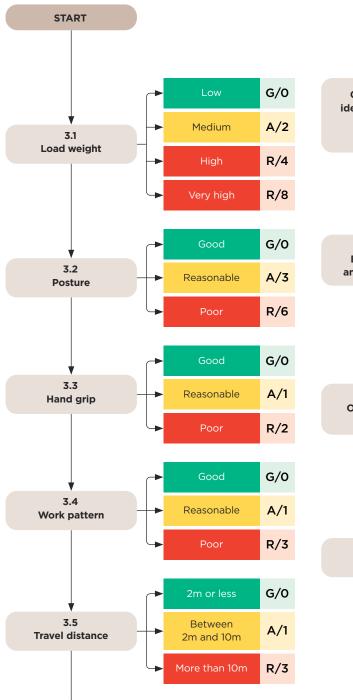


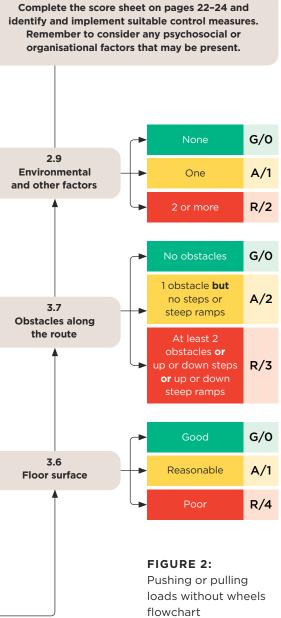
3.8 Environmental and other factors

Identify any other factors, for example:

- the equipment or load is unstable
- the load is large and obstructs the worker's view of where they are moving
- the equipment or load is sharp, hot or otherwise potentially damaging to touch
- there are extreme lighting conditions (dark, bright, or poor contrast)
- there are extreme hot or cold temperatures, or high humidity
- there are gusts of wind or other strong air movements
- personal protective equipment or clothing makes using the equipment more difficult.

No factors present	G/0	1 factor present	A/1	2 or more factors present	R/2	





Appendices

IN THIS SECTION:

Appendix 1: Further readingAppendix 2: NZRAPP score sheet

Appendix 1: Further reading

- 1. Health and Safety Executive (2016). *Risk assessment of pushing and pulling (RAPP) tool* Leaflet INDG478. Risk assessment of pushing and pulling (RAPP) tool (hse.gov.uk)
- 2. WorkSafe New Zealand, (2023). Quick guide: Work-related musculoskeletal disorders and risk factors
- 3. WorkSafe New Zealand, (2023). Our approach to musculoskeletal health
- 4. WorkSafe New Zealand (2017). Identifying, assessing and managing work risks
- 5. WorkSafe New Zealand (2025). New Zealand Assessment of Repetitive Tasks (NZART)
- 6. WorkSafe (2024). Contributing factors for musculoskeletal risks checklist
- 7. WorkSafe (2023). Worker engagement, participation and representation

Appendix 2: NZRAPP score sheet

Company and task details

Company name:	
Name/purpose of task:	
Location of activity:	
Team/individuals involved:	
What items are pushed or pulled:	N
What is the total weight of items pushed or pulled (per load):	

When does the task take place (shift/time of day):

Are there indications that the task is high risk for WRMSDs?

- The task or similar tasks have a history of incidents of discomfort, pain, or injury. For example, reports in the accident register, lost time, or week away from work reports
- The task is known to be strenuous, high-risk, or can only be done by a few people
- Workers doing the work appear to be struggling or find it hard work (for example, breathing heavily, red-faced, sweating) or ask for help
- Workers complain about WRMSD risk or identify some aspects of the task are difficult
- Other indications. If so, what:

Are there other factors present that may contribute to the overall risk?

High workloads
Tight deadlines
Lack of control over the work and working methods
Lack of support from colleagues or managers
Machine-paced work
Other if so, what:

Notes

Assessment completed by

Name of assessor:

Signature:

Date: DD / MM / YEAR

NZRAPP score sheet

RISK FACTORS	MOVING NON-POWERED LOADS ON WHEELS SECTION 2	MOVING LOADS WITHOUT WHEELS SECTION 3	POSSIBLE CONTROL MEASURES TO REDUCE THE RISK OF PURPLE/ RED/AMBER FACTORS
	Size of equipment	Type of activity	
	Small	Rolling	
	Medium	Dragging	
	Large	Churning	
	Score (colour band and numerical score)	Score (colour band and numerical score)	
Load weight			
Posture			
Hand grip			
Work pattern			
Travel distance			
Condition of equipment		N/A	
Floor surface			
Obstacles on route			
Environmental and other factors			
TOTAL SCORE			
Other factors present (for example,	List the factors present:		

(for example, psychosocial, organisational, or individual)

Is further investigation needed?

Use the checklist below to identify if you need to complete further assessment.

CONSIDER FURTHER ASSESSMENT IF ANY OF THE FOLLOWING APPLY		
Individual factors		
The task is carried out by workers who may be at significant risk. For example, workers who:		
- are new mothers or pregnant		
- are young workers		
- are older workers		
- are new to the job or workforce		
- have a disability, significant health condition, injury, or are recovering from an injury.		
Biomechanical and physical factors		
For example:		
 high forces are required to get the load moving or to keep it moving 		
 there are sudden movements (for example, to get the load started, stopped or to manoeuvre) 		
 the pushing or pulling tasks are repetitive or require workers to push or pull the loads with their hands below waist height or above shoulder height 		
 the loads are pushed or pulled over long distances 		
- the loads are pushed or pulled along unsuitable floor surfaces, or the wheels/castors are not suitable for the floor surface they are used on		
- equipment used is hard to steer, damaged, poorly maintained, or not on a maintenance schedule		
- the load is scored as 'medium/amber' or worse in NZRAPP and pushed or pulled up a slope of 3° or more		
 the load is pushed, pulled, or levered, where there is a risk of falling from height. For example, a pallet truck is used to remove items from off the back of a truck onto an automated tail lift during home deliveries. 		
Work organisation factors		
For example, the jobs or tasks:		
 require workers to keep up with a rate of work imposed by a process 		
 are monotonous, workers repeat the same work tasks over-and-over 		
 have pay incentives that affect how workers complete the work (such as, piece work) 		
 have shiftwork or workers regularly work additional overtime shifts/hours 		
- require special information, training or require high levels of attention or concentration for its safe performance		
- need workers to wear personal protective equipment (PPE) or clothing and the movement, posture, or grip is hindered.		
Environmental factors		
Environmental factors, clothing, PPE, and work activities may combine to place additional physiological demands on workers. For example:		
- workers are sweating a lot which may lead to dehydration		
- the work is carried out in cold environments or draughts, particularly if cold air is blowing over the hands		
- cold tools, work items, or objects are held or used.		
Psychosocial factors		
Workers consistently identify the same types of psychosocial factors. For example:		
 high job demands or workloads (mental or emotional) 		
 lack of control over how they complete their work (freedom or autonomy) 		
- lack of support (from managers or colleagues)		
- low job satisfaction (unsatisfied with their jobs or have poor work-life balance)		
 low role clarity (unclear of their responsibilities and expectations). 		

If you have ticked that any of the factors apply you may want to investigate these further. The <u>Contributing factors for musculoskeletal risks</u> <u>checklist</u> can be used. Other assessment tools that focus on different risk factors may provide you with more information and ideas for controls.

Appendices

Disclaimer

WorkSafe New Zealand has made every effort to ensure the information contained in this publication is reliable, but makes no guarantee of its completeness.

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